Standing Orders and Procedure Committee

REPORT 1/57 - AUGUST 2019

MODERNISATION AND REFORM OF PRACTICES AND PROCEDURES

INTERIM REPORT





LEGISLATIVE ASSEMBLY



STANDING ORDERS AND PROCEDURE COMMITTEE

Modernisation and reform of practices and procedures

Interim report 1/57 – August 2019

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The motto of the coat of arms for the state of New South Wales is "Orta recens quam pura nites". It is written in Latin and means "newly risen, how brightly you shine".

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Membership

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Terms of reference

The Standing Orders and Procedure Committee has been appointed to inquire into, and report on any matter relating to the standing orders or procedures of the House and its committees.

Speaker's foreword

When I was elected Speaker of the Legislative Assembly earlier this year, I promised Members and the people of New South Wales to pursue meaningful reforms to improve the way in which the Assembly works. I share with the Premier a genuine desire to see reform and higher standards – not just for the 57th Parliament but for the long term.

The proposed sessional orders in this interim report will make significant changes to the way in which the Assembly works. The changes preserve the important scrutiny, representative and legislative functions of the Assembly, while streamlining them and bringing them closer into line with community expectations.

This interim report contains a 'first stage' of changes; later this year the Committee will finalise further changes that require more time to implement. Key among future action is to reform Question Time, something the community deserves and which I am determined to deliver.

The first stage of changes include:

- Earlier start times for sitting days to permit more time to consider Government legislation and to bring about a more predictable day, allowing Members to meet family and community obligations.
- More time for Members to consider and decide on legislation introduced that is not part of the Government's legislative agenda (Private Members' bills) – ninety minutes per week instead of the current sixty minutes. Members will have the ability to bring on a vote on their bill before it lapses.
- More time for Members to raise issues of concern to their electorates including more opportunities to give community recognition statements (both in writing and verbally).
- A public interest debate at 5pm on Tuesdays and Wednesdays, with subjects for debate provided by the Government, the Opposition and the Cross-bench in rotation. The debate will replace a number of items of business that are not working as effectively as they should - the motion accorded priority; the matter of public importance; and the re-ordering of general business debate.
- Changes to the existing petition discussion for petitions with more than 10,000 signatures to allow for a more comprehensive debate on the issue raised by the petitioners. The petition debate will be held at 4pm on Thursdays.
- Moving the time for debate on Committee reports from Thursday afternoons to Wednesdays before the lunch break.
- Confirmation that the Speaker can 'stop the clock' at any time to maintain order and standards in the House.

• Changes to allow members to introduce more issues for debate (fifteen minutes per day instead of ten minutes for 'general business notices of motions'). The notices will lapse after three months instead of six months, to keep issues more relevant.

The changes proposed in this interim report will be carefully observed and reviewed.

The Committee's reforms will continue. The Committee's next report will see more changes to Question Time to make it more relevant to the people of New South Wales; the introduction of ePetitions; and changes to the way in which Committee reports are required to be responded to by the Government.

I thank members of the Committee from all parties for their collaborative approach to these reforms. I look forward to a more dynamic and responsive Legislative Assembly that demonstrates its continuing importance and relevance to the people of New South Wales.

The Hon. Jonathan O'Dea MP

Chair

Recommendation

RECOMMENDATION 1

That the House adopt the proposed changes to the Sessional Orders.

Chapter One – Changes to the Sessional Orders

Routine of Business

Standing Order	Current sessional order	New sessional order
Routine of Business	Routine of Business	Routine of Business
97. The House shall conduct its business in the	That, during the current session, unless	That, during the current session, unless
following routine:	otherwise ordered, Standing Order 97 shall	otherwise ordered, Standing Order 97 shall
Tuesdays	read as follows:	read as follows:
1. At 1.00 p.m. (Speaker takes Chair)	97. The House shall conduct its business in the	97. The House shall conduct its business in the
2. General Business Notices of Motions and	following routine:	following routine:
Private Members' Statements	Tuesdays	Tuesdays
3. At 2.15 p.m. (Speaker resumes Chair)	1. At 12.00 noon the Speaker takes the Chair	1. At 12.00 noon the Speaker takes the
4. Ministerial Statements	2. Giving of General Business Notices of	Chair
5. Notices of Motions (Government Business,	Motions (General Notices)	2. Giving of General Business Notices of
Bills, Business with Precedence)	3. Private Members' Statements up to 1.15	Motions (General Notices), up to 15
6. Notices of Motion to be Accorded Priority	p.m.	minutes
7. Question Time	4. Community Recognition Statements for up to	3. Government Business up to 1.15 p.m.,
8. Ministerial Statements	30 minutes, then the Speaker leaves the Chair	then the Speaker leaves the Chair
9. Papers	5. At 2.15 p.m. the Speaker resumes the Chair	4. At 2.15 p.m. the Speaker resumes the
10. Committee Reports – Tabling of reports and	6. Ministerial Statements	Chair
notification of inquiries	7. Giving of Notices of Motions (Government	5. Ministerial Statements
11. Petitions	Business, Bills, Business with Precedence under	6. Giving of Notices of Motions
12. Announcement of Matter of Public	Standing Order 118)	(Government Business, Bills, Business
Importance	8. Giving of Notices of Motion to be Accorded	with Precedence under Standing Order
13. Placing or Disposal of Business	Priority	<mark>118)</mark>
14. Motion Accorded Priority	9. Question Time	7. Question Time
15. Business with Precedence	10. Ministerial Statements	8. Ministerial Statements
16. Government Business	11. Papers	<mark>9. Papers</mark>
17. At 7.00 p.m. business before the House is	12. Committees – Tabling of reports and	10. Committees – Tabling of reports and
interrupted for the Matter of Public	announcements	announcements
Importance. Any interrupted item of	13. Petitions	11. Petitions

Standing Order	Current sessional order	New sessional order
Government Business shall stand as an order of	14. Placing or Disposal of Business	12. Placing or Disposal of Business
the day for tomorrow. If at the time of	15. Motion Accorded Priority	13. Business with Precedence under
interruption a division is in progress, that	16. Business with Precedence under Standing	Standing Order 118, if any
division shall be completed.	Order 118, if any	14. Government Business (if completed,
18. Adjournment at 7.30 p.m. or at the	17. Government Business	proceed to Private Members'
conclusion of the Matter of Public Importance,	18. Private Members' Statements, after which	Statements)
if concluded before 7.30 p.m.	the House shall adjourn without motion until	15. At 5 p.m., Public Interest Debate
	the next sitting day.	16. Government Business (if required)
Wednesdays		17. Private Members' Statements
1. At 10.00 a.m. (Speaker takes Chair)	Wednesdays	18. Community Recognition Statements for
2. General Business Notices of Motions	1. At 10.00 a.m. the Speaker takes the Chair	up to 30 minutes after which the House
3. Government Business concluding at 1.30	2. Giving of General Business Notices of	shall adjourn without motion until the
p.m. Any interrupted item of Government	Motions (General Notices)	next sitting day.
Business shall stand as an order of the day for a	3. Government Business up to 1.15 p.m.	
later hour of the day. If at the time of	4. Community Recognition Statements for up to	Wednesdays
interruption a division is in progress, that	30 minutes, then the Speaker leaves the Chair	1. At 9.30 a.m. the Speaker takes the
division shall be completed.	5. At 2.15 p.m. the Speaker resumes the Chair	Chair
4. At 2.15 p.m. (Speaker resumes Chair)	6. Ministerial Statements	2. Giving of General Business Notices of
5. Ministerial Statements	7. Giving of Notices of Motions (Government	Motions (General Notices) up to 15
6. Notices of Motions (Government Business,	Business, Bills, Business with Precedence under	minutes
Bills, Business with Precedence and notices to	Standing Order 118, and General Business	 Government Business
be the subject of a motion to re-order later in	Notices of Motion to be the subject of a motion	 At 12.45 p.m., Committee Reports –
the sitting)	to re-order later in the sitting)	Take note debates, for up to 30
7. Notices of Motion to be Accorded Priority	8. Giving of Notices of Motion to be Accorded	minutes, then the Speaker leaves the
8. Question Time	Priority	Chair Chair
9. Ministerial Statements	9. Question Time	5. At 2.15 p.m. the Speaker resumes the
10. Papers	10. Ministerial Statements	Chair
11. Committee Reports – Tabling of reports and	11. Papers	6. Ministerial Statements
notification of inquiries	12. Committees – Tabling of reports and	7. Giving of Notices of Motions
	announcements	(Government Business, Bills, Business

Standing Order	Current sessional order	New sessional order
Thursdays	13. Petitions	with Precedence under Standing Order
1. At 10.00 a.m. (Speaker takes Chair)	14. Placing or Disposal of Business	<mark>118)</mark>
2. General Business Notices of Motions	15. Re-ordering of General Business Orders of	8. Question Time
3. Government Business until 11.45 a.m. Any	the Day (for Bills) and General Business (Notices	9. Ministerial Statements
interrupted item of Government Business shall	of Motions)	10. Papers
stand as an Order of the Day for tomorrow. If at	16. Motion Accorded Priority	11. Committees – Tabling of reports and
the time of interruption a division is in	17. Business with Precedence under Standing	announcements
progress, that division shall be completed.	Order 118, if any	12. Petitions
4. General Business Notices of Motions or	18. Government Business	13. Placing or Disposal of Business
Orders of the Day (not being Bills) concluding at	19. Matter of Public Importance	14. Re-ordering of General Business Orders
1.30 p.m. Any interrupted business shall stand	20. Private Members' Statements, after which	of the Day (for bills)
as an Order of the Day for tomorrow with	the House shall adjourn without motion until	15. Business with Precedence under
precedence of other General Business (not for	the next sitting day.	Standing Order 118, if any
Bills). If at the time of interruption a division is		16. Government Business (if completed,
in progress that division and any other	Thursdays	proceed to Private Members'
division(s) to determine the matter shall be	1. At 10.00 a.m. the Speaker takes the Chair	Statements)
completed.	2. Giving of General Business Notices of	17. At 5.00 p.m., Public Interest Debate
5. At 2.15 p.m. (Speaker resumes Chair)	Motions (General Notices)	18. Government Business (if required)
6. Ministerial Statements	3. Government Business for up to 30 minutes	19. Private Members' Statements
7. Notices of Motions (Government Business,	4. General Business Notices of Motions for Bills	20. Community Recognition Statements for
Bills, Business with Precedence)	for up to 20 minutes	up to 30 minutes after which the House
8. Notices of Motion to be Accorded Priority	5. General Business Orders of the Day for Bills	shall adjourn without motion until the
9. Question Time	for up to 60 minutes	next sitting day.
10. Ministerial Statements	6. General Business Notices of Motions or	
11. Papers	Orders of the Day (not being Bills) up to 1.30	Thursdays
12. Committee Reports – Tabling of reports and	p.m., then the Speaker leaves the Chair	1. At 9.30 a.m. the Speaker takes the
notification of inquiries	7. At 2.15 p.m. the Speaker resumes the Chair	Chair
13. Petitions	8. Ministerial Statements	2. Giving of General Business Notices of
14. Placing or Disposal of Business		Motions (General Notices) for up to 15
15. Motion Accorded Priority		minutes

Standing Order	Current sessional order	New sessional order
16. Business with Precedence	9. Giving of Notices of Motions (Government	3. Government Business for up to 30
17. At 4.30 p.m. business before the House is	Business, Bills, Business with Precedence under	<mark>minutes</mark>
interrupted for General Business Orders of the	Standing Order 118)	 General Business Notices of Motions
Day for Bills. Any interrupted business lapses	10. Question Time	<mark>for Bills for up to 20 minutes</mark>
except when the House is considering Business	11. Ministerial Statements	General Business Orders of the Day for
with Precedence which will stand as an Order	12. Papers	Bills for up to 90 minutes
of the Day for tomorrow.	13. Committees – Tabling of reports and	General Business Notices of Motions or
18. At 5.30 p.m. Private Members' Statements.	announcements	Orders of the Day (not being Bills), up
Any interrupted business shall stand as an	14. Petitions	to 1.15 p.m.
Order of the Day for tomorrow with	15. Placing or Disposal of Business	7. At 2.15 p.m. the Speaker resumes the
precedence of other General Business Orders of	16. Business with Precedence under Standing	Chair
the Day for Bills.	Order 118, if any	8. Ministerial Statements
19. Adjournment at 6.30 p.m. or at the	17. Committee Reports – Take note debates for	9. Giving of Notices of Motions
conclusion of Private Members' Statements, if	a period of up to 30 minutes	<mark>(Government Business, Bills, Business</mark>
before 6.30 p.m.	18. Matter of Public Importance	with Precedence under Standing Order
	19. Community Recognition Statements	<mark>118)</mark>
	20. At 4.30 p.m., Business of the House –	10. Question Time
	Petitions	11. Ministerial Statements
	21. Community Recognition Statements (if not	<mark>12. Papers</mark>
	completed)	13. Committees – Tabling of reports and
	22. Private Members' Statements, after which	announcements
	the House shall adjourn without motion until	14. Petitions
	the next sitting day.	15. Placing or Disposal of Business
		16. Business with Precedence under
	Friday sittings	Standing Order 118, if any
	That, during the current session, unless	<mark>17. Private Members' Statements</mark>
	otherwise ordered, Standing Order 98 shall be	18. At 4.00 p.m., Petition Debate
	suspended.	19. Private Members' Statements
		20. Community Recognition Statements for
		<mark>up to 30 minutes after which the House</mark>

Standing Order	Current sessional order	New sessional order
		shall adjourn without motion until the next sitting day.
		Friday sittings That, during the current session, unless otherwise ordered, Standing Order 98 shall be suspended.
Bells	Bells	Bells
35. The timing for bells is as follows: <u>Tuesdays</u> (Government Business Day – First sitting day of the week)	That, during the current session, unless otherwise ordered, Standing Order 35 shall read as follows:	That, during the current session, unless otherwise ordered, Standing Order 35 shall read as follows:
Bells are rung at 12.45 p.m. 12.56 p.m. 12.58	35. The timing for bells is as follows:	35. The timing for bells is as follows:
p.m. and at 2.13 p.m.	<u>Tuesdays</u>	<u>Tuesdays</u>
Wednesdays, Thursdays and Fridays	Bells are rung at 11.45 a.m. for 20 seconds and	Bells are rung at 11.45 a.m. for 20 seconds and
Bells are rung at 9.45 a.m. 9.56 a.m. and at 9.58	at 11.58 a.m. for 60 seconds.	at 11.58 a.m. for 60 seconds.
a.m.	<u>Wednesdays</u>	<u>Wednesdays</u>
<u>After lunch</u>	Bells are rung at 9.45 a.m. for 20 seconds and	Bells are rung at 9.45 a.m. for 20 seconds and
Bells are rung at 2.00 p.m. and at 2.13 p.m.	at 9.58 a.m. for 60 seconds.	<mark>at 9.58 a.m. for 60 seconds.</mark>
<u>Division</u>	<u>Thursdays</u>	Bells are rung at 9.15 a.m. for 20 seconds and
First bell 10 seconds, pause 10 seconds; second	Bells are rung at 9.45 a.m. for 20 seconds and	at 9.28 a.m. for 60 seconds.
bell 10 seconds, pause 10 seconds; third bell 20	at 9.58 a.m. for 60 seconds.	<u>Thursdays</u>
seconds. The doors are locked four minutes	<u>After lunch</u>	<mark>Bells are rung at 9.45 a.m. for 20 seconds and</mark>
after the bells are first rung.	Bells are rung at 2.00 p.m. for 20 seconds and	<mark>at 9.58 a.m. for 60 seconds.</mark>
<u>Quorum</u>	at 2.13 p.m. for 60 seconds.	Bells are rung at 9.15 a.m. for 20 seconds and
One long continuous bell (for up to four	<u>Division</u>	at 9.28 a.m. for 60 seconds.
minutes until a quorum is present in the	First bell 10 seconds, pause 10 seconds; second	<u>After lunch</u>
Chamber).	bell 10 seconds, pause 10 seconds; third bell 20	Bells are rung at 2.00 p.m. for 20 seconds and
House adjournment	seconds. The doors are locked four minutes	at 2.13 p.m. for 60 seconds.
Two short bells.	after the bells are first rung.	Division

Standing Order	Current sessional order	New sessional order
One long bell	Quorum	First bell 10 seconds, pause 10 seconds; second
A continuous bell rung at the discretion of the	One long continuous bell (for up to four	bell 10 seconds, pause 10 seconds; third bell 20
Chair.	minutes until a quorum is present in the	seconds. The doors are locked four minutes
	Chamber).	after the bells are first rung.
	House adjournment	One continuous bell for four minutes, after
	Two short bells.	which the doors are locked.
	<u>One long bell</u>	Quorum
	A continuous bell rung at the discretion of the	One long continuous bell (for up to four
	Chair.	minutes until a quorum is present in the
		Chamber).
		House adjournment
		Two short bells.
		One long bell
		A continuous bell rung at the discretion of the
		Chair.
Adjournment and next meeting	Adjournment and next meeting	Adjournment and next meeting
46. Unless otherwise ordered, the House shall	That, during the current session, unless	That, during the current session, unless
be adjourned without motion moved at 7.30	otherwise ordered, Standing Order 46 shall	otherwise ordered, Standing Order 46 shall
p.m. on Tuesday and Wednesday (or at the	read as follows:	read as follows:
conclusion of the Matter of Public Importance if	46. Unless otherwise ordered, the House shall	46. Unless otherwise ordered, the House shall
before 7.30 p.m.); at 6.30 p.m. on Thursday (or	be adjourned without motion moved at the	be adjourned without motion moved at the
at the conclusion of Private Members'	conclusion of Private Members' Statements.	conclusion of Private Members' Statements
Statements if before 6.30 p.m.); and at the		Community Recognition Statements.
conclusion of Private Members' Statements on		
Friday.		
Notices of Motion	Notices of Motion	Notices of Motion
133.	133.	133.
(1) A notice of motion for:		

Standing Order	Current sessional order	New sessional order
(a) A bill;	That, during the current session, unless	That, during the current session, unless
(b) Government Business;	otherwise ordered, Standing Order 133 shall	otherwise ordered, Standing Order 133 shall
(c) No confidence in the Government, Minister	read as follows:	read as follows:
or Speaker, or censure of Member or Speaker;	133. (1) A notice of motion for:	133. (1) A notice of motion for:
(d) Business with Precedence, (SO 118) with the	(a) A bill;	(a) A bill;
exception of motions of condolence and the	(b) Government Business;	(b) Government Business;
printing of papers; and	(c) No confidence in the Government, Minister	(c) No confidence in the Government, Minister
(e) A General Notice to be the subject of a	or Speaker, or censure of Member or Speaker;	or Speaker, or censure of Member or Speaker;
motion for reordering must be given verbally at	(d) Business with precedence (SO 118) with the	(d) Business with precedence (SO 118) with the
the time prescribed in the Routine of Business	exception of motions of condolence and the	exception of motions of condolence and the
and show the date for moving the motion.	printing of papers; and	printing of papers; and
(2) Notices of Motions (General Notices) may	(e) A General Notice to be the subject of a	<mark>(e) A General Notice to be the subject of a</mark>
only be given when called for at the	motion for reordering must be given verbally at	<mark>motion for reordering</mark>
commencement of the sitting each day.	the time prescribed in the Routine of Business.	must be given verbally at the time prescribed in
	(2) General Business Notices of Motions	the Routine of Business.
	(General Notices):	(2) General Business Notices of Motions
	(a) May only be given when called for at the	(General Notices):
	time prescribed in the Routine of Business each	(a) May only be given when called for at the
	day;	time prescribed in the Routine of Business each
	(b) The period for giving General Business	day;
	Notices of Motions (General Notices) is limited	(b) The period for giving General Business
	to a maximum of 10 minutes. The Speaker has	Notices of Motions (General Notices) is limited
	discretion to allow the giving of notices to	to a maximum of <mark>10</mark> 15 minutes. The Speaker
	exceed this 10 minutes period.	has discretion to allow the giving of notices to
		exceed this <mark>10 15</mark> minutes period.
Restrictions on divisions	Restrictions on divisions	Restrictions on divisions
187.	That, during the current session, unless	That, during the current session, unless
 The House shall not conduct a division on 	otherwise ordered, Standing Order 187 shall	otherwise ordered, Standing Order 187 shall
any question before 10.30 a.m. on days when	read as follows:	read as follows:
the House meets at an earlier time, or during		

Standing Order	Current sessional order	New sessional order
Private Members' Statements. If a division is	187. The House shall not conduct a division on	187. The House shall not conduct a division on
called prior to 10.30 a.m. on such days, the	any question before 10.30 a.m. on days when	any question before <mark>10.30 a.m.</mark> 10.00 a.m. on
division shall be deferred and conducted at	the House meets at an earlier time, or before	days when the House meets at an earlier time,
10.30 a.m. and any business then before the	10.10 a.m. on Thursday, during Private	during Private Members' Statements,
House shall be interrupted and recommenced	Members' Statements, Community Recognition	Community Recognition Statements, Matters of
after the division(s).	Statements, Matters of Public Importance, or	<mark>Public Importance</mark> , or the <mark>discussion</mark> debate on
(2) On any Friday when the House sits, whether	the discussion on a petition signed by 10,000 or	a petition signed by 10,000 or more persons. If
as a continuation of the sitting of the previous	more persons. If a division is called prior to	a division is called prior to 10.30 a.m. 10.00
day or as a separate sitting day any divisions	10.30 a.m. on such days, the division shall be	a.m. on such days, the division shall be deferred
called shall be deferred, set down as orders of	deferred and conducted at 10.30 a.m. and any	and conducted at 10.30 a.m. 10.00 a.m. and
the day for the next sitting day and determined	business then before the House shall be	any business then before the House shall be
after Question Time.	interrupted and recommenced after the	interrupted and recommenced after the
	division(s).	division(s).
Closure	N/A	Closure
86.		That, during the current session, unless
A motion may be made by any Member, "That		otherwise ordered, Standing Order 86 shall
the question be now put". Such motion:		read as follows:
(1) May be moved whilst another Member is		86.
addressing the House;		A motion may be made by any Member, "That
(2) Shall be put forthwith and decided without		the question be now put". Such motion:
amendment or debate;		(1) May be moved whilst another Member is
(3) Must be carried by at least 30 Members in		addressing the House;
the affirmative; and		(2) Shall be put forthwith and decided without
(4) May not be moved before 10.30 a.m. on any		amendment or debate;
day when the House meets at an earlier time.		(3) Must be carried by at least 30 Members in
		the affirmative; and
		(4) May not be moved before <mark>10.30 a.m. 10.00</mark>
		a.m. on any day when the House meets at an
		earlier time.

Standing Order	Current sessional order	New sessional order
Tabling in the House and debate	Tabling in the House and debate	Tabling in the House and debate
306.	That, during the current session, unless	That, during the current session, unless
(1) The report and associated documents of any	otherwise ordered, Standing Order 306 shall	otherwise ordered, Standing Order 306 shall
committee (not being a legislation committee	read as follows:	read as follows:
or the Standing Orders and Procedure	306.	306.
Committee) shall be presented at the time	(1) The report and associated documents of any	(1) The report and associated documents of any
provided in the Routine of Business, or at any	committee (not being a legislation committee	committee (not being a legislation committee
other time with the leave of the House.	or the Standing Orders and Procedure	or the Standing Orders and Procedure
(2) The Member presenting the report may	Committee) shall be presented at the time	Committee) shall be presented at the time
move "That the document be printed". This	provided in the Routine of Business, or at any	provided in the Routine of Business, or at any
question shall be decided without debate or	other time with the leave of the House.	other time with the leave of the House.
amendment.	(2) The Member presenting the report may	(2) The Member presenting the report may
(3) Reports from committees (not being reports	move "That the document be printed". This	move "That the document be printed". This
of the Standing Orders and Procedure	question shall be decided without debate or	question shall be decided without debate or
Committee) shall stand in the order in which	amendment.	amendment.
they are presented (or reported by the Clerk	(3) Reports from committees (not being reports	(3) Reports from committees (not being reports
when received during an adjournment) as	of the Standing Orders and Procedure	of the Standing Orders and Procedure
Orders of the Day "That the House take note of	Committee) shall stand in the order in which	Committee) shall stand in the order in which
the Report".	they are presented (or reported by the Clerk	they are presented (or reported by the Clerk
(4) Such Orders of the Day may be considered	when received during an adjournment) as	when received during an adjournment) as
between 1.00 p.m. and 1.30 p.m. on Fridays.	Orders of the Day "That the House take note of	Orders of the Day "That the House take note of
Any interrupted item of business shall stand as	the Report".	the Report".
an Order of the Day for tomorrow.	(4) Such Orders of the Day may be considered	(4) Such Orders of the Day may be considered
(5) Debate on an Order of the Day may be	at the time allocated in the Routine of Business	at the time allocated in the Routine of Business
adjourned and the resumption of the debate	on Thursday for a period of up to 30 minutes.	on <mark>Thursday</mark> Wednesday for a period of up to
set down as an Order of the Day for tomorrow.	Any interrupted item of business shall stand as	30 minutes. Any interrupted item of business
(6) When the Order of the Day is called on and	an Order of the Day for tomorrow.	shall stand as an Order of the Day for
not proceeded with, consideration of the report	(5) Debate on an Order of the Day may be	tomorrow.
shall be postponed until the next Friday sitting	adjourned and the resumption of the debate	
when reports are considered. If the Order of	set down as an Order of the Day for tomorrow.	

Standing Order	Current sessional order	New sessional order
the Day is called on at that subsequent sitting	(6) When the Order of the Day is called on and	(5) Debate on an Order of the Day may be
and is not proceeded with, the question shall	not proceeded with, consideration of the report	adjourned and the resumption of the debate
be put.	shall be postponed until the next Thursday	set down as an Order of the Day for tomorrow.
(7) If a committee has more than one report on	sitting when reports are considered. If the	(6) When the Order of the Day is called on and
the Business Paper, the Chair or Member who	Order of the Day is called on at that subsequent	not proceeded with, consideration of the report
tabled the report may move a motion without	sitting and is not proceeded with, the question	shall be postponed until the next <mark>Thursday</mark>
notice, amendment or debate to facilitate the	shall be put.	Wednesday sitting when reports are
consideration of two or more of the	(7) If a committee has more than one report on	considered. If the Order of the Day is called on
committee's reports together.	the Business Paper, the Chair or Member who	at that subsequent sitting and is not proceeded
(8) The Member tabling the report may speak	tabled the report may move a motion without	with, the question shall be put.
for up to 10 minutes and any other Member	notice, amendment or debate to facilitate the	(7) If a committee has more than one report on
may speak for up to 5 minutes to the question	consideration of two or more of the	the Business Paper, the Chair or Member who
"That the House take note of the Report" with	committee's reports together.	tabled the report may move a motion without
the question being put after 30 minutes. No	(8) The Member tabling the report may speak	notice, amendment or debate to facilitate the
reply is permitted.	for up to 6 minutes and any other Member may	consideration of two or more of the
(9) Orders of the Day not commenced or not	speak for up to 4 minutes to the question "That	committee's reports together.
completed 12 months from the date of tabling	the House take note of the Report" with the	(8) The Member tabling the report may speak
shall lapse.	question being put after 22 minutes. No reply is	for up to 6 minutes and any other Member may
	permitted.	speak for up to 4 minutes to the question "That
		the House take note of the Report" with the
		question being put after 22 minutes. No reply is
		permitted.

Community Recognition Statements

Standing Order	Current sessional order	New sessional order
N/A.	That, during the current session, unless	That, during the current session, unless
	otherwise ordered, the following Sessional	otherwise ordered, the following Sessional
	Order be adopted:	Order be adopted:

Standing Order	Current sessional order	New sessional order
	108A. The procedure for Community	108A. The procedure for Community
	Recognition Statements is as follows:	Recognition Statements is as follows:
	(1) In accordance with the Routine of Business,	
	the Speaker will ask if there are any Community	(1) Community Recognition Statements
	Recognition Statements.	must not contain:
	(2) Members may make Community	(a) Matters of policy;
	Recognition Statements for up to 1 minute	(b) Requests for the Government or
	each, for a total of 30 minutes.	the House, or another body to take
	(3) Members may not give consecutive	some form of action or not; or
	Community Recognition Statements.	(c) Criticisms or negative reflections on
	(4) Community Recognition Statements may be	any person, including Members,
	taken between items of business with the leave	Office Holders, the Government,
	of the House for a specified period or a	the Opposition or a third party.
	specified number of Members or until certain	
	business is to be conducted as notified by the	Written Statements
	Minister in charge of the House at that time.	(2) Each member can make one written
	(5) Community Recognition Statements must	Community Recognition Statement
	not contain:	<mark>each sitting day.</mark>
	(a) Matters of policy;	(3) Statements must be lodged
	(b) Requests for the Government or the House,	<mark>electronically with the Table Office by</mark>
	or another body to take some form of action or	12.00 noon on a sitting day for
	not; or	publication in Hansard that day.
	(c) Criticisms or negative reflections on any	(4) Written statements must not exceed
	person, including Members, Office Holders, the	200 words.
	Government, the Opposition or a third party.	(5) A statement not conforming with the
	(6) A division on any question or quorum call	rules or with the practice of the House
	shall not be permitted during Community	can:
	Recognition Statements.	(a) Under the authority of the Speaker,
		be amended by the Clerk.

Standing Order	Current sessional order	New sessional order
		(b) Be ordered by the Speaker not to
		be included in Hansard.
		Statements given in the House
		 (6) In accordance with the Routine of Business, the Speaker will ask if there are any Community Recognition Statements. (7) Members may make Community Recognition Statements for up to 1 minute each, for a total of 30 minutes. (8) Members may not give consecutive Community Recognition Statements. (9) Community Recognition Statements may be taken between items of business with the leave of the House for a specified period or a specified number of Members or until certain
		business is to be conducted as notified by the Minister in charge of the House at that time.

Standing Order	Current sessional order	New sessional order
Restriction on quorum calls	Restriction on quorum calls	Restriction on quorum calls
45. Members shall not be permitted to call	That, during the current session, unless	That, during the current session, unless
attention to the want of a quorum:	otherwise ordered, Standing Order 45 shall	otherwise ordered, Standing Order 45 shall
During Private Members' Statements;	read as follows:	read as follows:
(2) Before 10.30 a.m. on any sitting day; or	45. Members shall not be permitted to call	45. Members shall not be permitted to call
(3) On Friday sittings.	attention to the want of a quorum:	attention to the want of a quorum:
	(1) During Private Members' Statements or	(1) During Private Members' Statements or
	Community Recognition Statements;	Community Recognition Statements;
	(2) During Matters of Public Importance or the	(2) During <mark>Matters of Public Importance or</mark> the
	Discussion on a Petition signed by 10,000 or	<mark>Discussion</mark> debate on a Petition signed by
	more persons;	10,000 or more persons;
	(3) During the establishment of and debate on a	(<mark>3) During the establishment of and debate on a</mark>
	Motion Accorded Priority;	Motion Accorded Priority;
	(4) During the take note debate on reports	(4)(3) During the take note debate on reports
	from committees; or	from committees; or
	(5) Before 10.30 a.m. on any sitting day, other	(5) (4) Before <mark>10.30 a.m.</mark> 10.00 a.m. on any
	than Thursday when a quorum call cannot be	sitting day. other than Thursday when a
	made before 10.10 a.m.	<mark>quorum call cannot be made before 10.10 a.m.</mark>
Establishing the Program for General Business	N/A	Establishing the Program for General Business
days		days
101. The procedure for establishing the		101. The procedure for establishing the
program for General Business Days is as		program for General Business Days is as
follows:		follows:
***		***
(2) The first ten notices on the Business		(2) The first ten notices on the Business
Paper, not advised to be postponed by		Paper, not advised to be postponed by
12.00 noon on the day preceding a		12.00 noon on the day preceding a
General Business Day, will be deemed		General Business Day, will be deemed

Standing Order	Current sessional order	New sessional order
to be proceeding. Any General Business Order of the Day for Bills or General Business Notice of Motion re-ordered by the House to have precedence in accordance with Standing Orders 97 and 106 will retain such precedence.		to be proceeding. Any General Business Order of the Day for Bills- <mark>or General</mark> Business Notice of Motion re-ordered by the House to have precedence in accordance with Standing Orders 97 and 106 will retain such precedence.
 Precedence and lapsing of General Business 105. (1) General Business Notices of Motions and Orders of the Day shall retain their relative places on the Business Paper and be considered in the order in which they are given or set down. (2) General Business interrupted by the operation of the Routine of Business shall stand adjourned and be set down as an order of the day for a later time with precedence of other notices and orders. (3) General Business Notices of Motions and Orders of the Day not commenced or completed 12 months from the date given shall lapse. 	 Precedence and lapsing of General Business That, during the current session, unless otherwise ordered, Standing Order 105 shall read as follows: 105. (1) General Business Notices of Motions and Orders of the Day shall retain their relative places on the Business Paper and be considered in the order in which they are given or set down. (2) General Business interrupted by the operation of the Routine of Business shall stand adjourned and be set down as an order of the day for tomorrow with precedence of all other notices and orders, except any General Business Order of the Day or Notice of Motion accordance with Standing Order 106. (3) General Business Notices of Motions and Orders of the Day not commenced or completed 6 months from the date given shall	 Precedence and lapsing of General Business That, during the current session, unless otherwise ordered, Standing Order 105 shall read as follows: 105. (1) General Business Notices of Motions and Orders of the Day shall retain their relative places on the Business Paper and be considered in the order in which they are given or set down. (2) General Business interrupted by the operation of the Routine of Business shall stand adjourned and be set down as an order of the day for tomorrow with precedence of all other notices and orders, except any General Business Order of the Day or Notice of Motion accordance with Standing Order 106. (3) General Business Notices of Motions for bills and Orders of the Day for bills not commenced or completed 6 months from the date given

Standing Order	Current sessional order	New sessional order
		(4) General Business Notices of Motions (not
		being bills) and Orders of the Day (not being
		bills) that have not commenced or completed 3
		months from the date given shall lapse.
Re-ordering General Business Orders of the	Re-ordering General Business Orders of the	Re-ordering General Business Orders of the
Day (for Bills) and General Business (Notices of	Day (for Bills) and General Business (Notices of	Day (for Bills) <mark>and General Business (Notices of</mark>
Motions)	Motions)	Motions)
106. At the re-ordering of General Business	That, during the current session, unless	That, during the current session, unless
Orders of the Day (for Bills) and General	otherwise ordered, Standing Order 106 shall	otherwise ordered, Standing Order 106 shall
Business (Notices of Motions) in the Routine of	read as follows:	read as follows:
Business:	106. At the re-ordering of General Business	106. At the re-ordering of General Business
(1) Any two Private Members may move to re-	Orders of the Day (for Bills) and General	Orders of the Day (for Bills) <mark>and General</mark>
order their order of the day for resumption of	Business Notices of Motions (General Notices)	Business Notices of Motions (General Notices)
the debate on their bill to be granted	in the Routine of Business:	in the Routine of Business:
precedence of other orders of the day on the	(1) Any two Private Members may move to re-	(1) Any two Private Members may move to re-
following sitting day.	order an order of the day for a bill of which	order an order of the day for a bill of which
(2) Any two Private Members may move to re-	they have carriage, to give precedence to the	they have carriage, to give precedence to the
order the Member's general business notice of	resumption of the debate over other orders of	resumption of the debate over other orders of
motion to be granted precedence of other	the day listed for the following sitting day.	the day listed for the following sitting day.
notices on the following sitting day.	(2) Any two Private Members may move to re-	<mark>(2) Any two Private Members may move to re-</mark>
(3) The carrying of one motion in (1) or (2)	order a general business notice of motion	<mark>order a general business notice of motion</mark>
above prevents another Member moving a	standing in their name, to give the notice	<mark>standing in their name, to give the notice</mark>
subsequent motion.	precedence over other notices on the following	<mark>precedence over other notices on the following</mark>
(4) On a motion for re-ordering, the Member in	sitting day.	<mark>sitting day.</mark>
charge of the bill or notice of motion shall be	(3) The carrying of one motion in (1) or (2)	(3) (2) The carrying of one motion in (1) or (2)
permitted to make a statement of up to 5	above prevents another Member moving a	above prevents another Member moving a
minutes and one other Member may reply for	subsequent motion.	subsequent motion.
up to 5 minutes.	(4) On a motion for re-ordering, the Member in	(4)(3) On a motion for re-ordering, the Member
	charge of the bill or notice of motion shall be	in charge of the bill <mark>or notice of motion shall be</mark>
	permitted to make a statement of up to 3	permitted to make a statement of up to 3

Standing Order	Current sessional order	New sessional order
	minutes and one other Member may reply for	minutes and one other Member may reply for
	up to 3 minutes.	up to 3 minutes.
Motions Accorded Priority	Motions Accorded Priority	Public Interest Debates
109. The procedure for consideration of	That, during the current session, unless	109. The procedure for the consideration of
Motions Accorded Priority shall be as follows:	otherwise ordered, Standing Order 109 shall	Public Interest Debates shall be as follows:
(1) Prior to Question Time, the Speaker shall	read as follows:	(1) The notice of motion for debate must
ask if there are any written notices of motions	109. The procedure for consideration of	<mark>be submitted to the Speaker by 12.00</mark>
to be accorded priority over the other business	Motions Accorded Priority shall be as follows:	<mark>noon on the day of the debate.</mark>
of the House.	(1) Prior to Question Time on Tuesday and	(2) The motion will be submitted by:
(2) No more than two notices shall be accepted	Wednesday, the Speaker shall ask if there are	(a) Government – sitting day
at any one sitting of the House.	any written notices of motions to be accorded	Tuesdays
(3) The notices shall be set down for	priority over the other business of the House.	(b) Opposition – first and second
consideration later in the sitting in accordance	(2) No more than two notices shall be accepted	sitting day Wednesdays
with the Routine of Business.	at any one sitting of the House.	(c) Cross bench – third sitting day
(4) (a) The Members giving the notices shall	(3) The notices shall be set down for	
each be permitted to make statements of up to	consideration later in the sitting in accordance	(3) The Speaker will determine whether
5 minutes as to why their notice should be	with the Routine of Business.	the notice is in order.
accorded priority.	(4) (a) The Members giving the notices shall	(4) By 1.45 p.m., the Speaker will publish
(b) At the conclusion of the 5 minute	each be permitted to make statements of up to	the notice of motion.
statements the Speaker shall put the question	3 minutes as to why their notice should be	(5) The Speaker will announce the subject
on the first notice "That the motion of the	accorded priority. No points of order regarding	<mark>matter of the notice of motion in the</mark>
Member for be accorded priority".	the scope or substance of the notice, or a	House prior to Question Time.
(c) If this motion is carried the Member may	quorum call will be entertained during the 3	(6) The following time limits shall apply to
proceed.	minutes provided for the statement.	<mark>the debate:</mark>
(d) If the motion is not carried the question	(b) At the conclusion of the 3 minute	<mark>Mover – 7 minutes</mark>
"That the motion of the Member forbe	statements the Speaker shall put the question	<mark>6 other members – 5 minutes</mark>
accorded priority" is then put on the next	on the first notice "That the motion of the	<mark>Reply – 3 minutes</mark>
motion.	Member for be accorded priority".	Total – 40 minutes
	(c) If the motion to accord priority is carried the	(7) At least one member speaking in the
	Member may proceed to move their motion.	debate must be from the cross bench.

Standing Order	Current sessional order	New sessional order
(5) When the motion for priority is determined	(d) If the first motion to accord priority is not	
and the motion is moved, the following time	carried, the Speaker will then put the question	
limits shall apply:	on the second motion "That the motion of the	
	Member for be accorded priority".	
Mover - 7 minutes	(5) When the motion for priority is determined	
Member next speaking - 7 minutes	and the motion is moved, the following time	
Other Members	limits shall apply:	
(limited to two) - 5 minutes	Mover – 5 minutes	
Reply - 5 minutes	Member next speaking – 5 minutes	
Total - 29 minutes	Two other Members – 3 minutes	
	Reply – 3 minutes	
	Total – 19 minutes	
	(6) No quorum call will be permitted during the	
	time set aside for a Motion Accorded Priority.	
Matters of Public Importance	Matters of Public Importance	Delete.
110. The procedure for Matters of Public	That, during the current session, unless	
Importance is as follows:	otherwise ordered, Standing Order 110 shall	
(1) The matter, which must be definite, shall be	read as follows:	
handed in writing to the Speaker no later than	110. The procedure for Matters of Public	
12.00 noon on days when the House discusses	Importance within the daily Routine of	
a Matter of Public Importance and immediately	Business, is as follows:	
published.	(1) The matter, which must be definite, shall be	
(2) The Speaker, in the event that more than	handed in writing to the Speaker no later than	
one matter is submitted, shall determine which	12.00 noon and immediately published.	
matter is of the greatest public importance.	(2) The Speaker shall determine whether the	
(3) At least 30 minutes prior to the time for	matter is in order. In the event that more than	
Question Time -	one matter is submitted, the Speaker shall	
	determine which matter is of the greatest	
(a) the Premier, the Leader of the Opposition,	public importance.	
the responsible Minister in the House,		

Standing Order	Current sessional order	New sessional order
Members submitting matters and the	(3) There shall be no dissent from the ruling of	
Independent Members shall be informed in	the Speaker in relation to the operation of this	
writing by the Speaker of the matter	Standing Order.	
determined by the Speaker to be discussed.	(4) At least 30 minutes prior to the time for	
(b) the Speaker, by placing a notice on notice	Question Time –	
boards, shall inform Members of the matter.	(a) The Premier, the Leader of the Opposition,	
(4) If the Speaker decides that any matter	the responsible Minister in the House,	
proposed is in order it shall be announced to	Members submitting matters and the	
the House by the Speaker.	Independent Members shall be informed in	
(5) As provided in the Routine of Business the	writing of the matter determined by the	
Speaker shall call the Member concerned to	Speaker to be discussed.	
proceed with the matter. The matter cannot be	(b) The Speaker, by placing a notice on notice	
amended.	boards, shall inform Members of the matter.	
(6) The following time limit shall apply:	(5) As provided in the Routine of Business the	
	Speaker shall call the Member concerned to	
Member submitting matter - 7 minutes	proceed with the matter. The matter cannot be	
Member next speaking - 7 minutes	amended.	
One other Member - 5 minutes	(6) The following time limits shall apply:	
Reply - 5 minutes	Member submitting matter – 5 minutes	
Total - 24 minutes	Member next speaking – 5 minutes	
(7) At the conclusion of the discussion no	One other Member – 3 minutes	
question shall be put.	Reply – 3 minutes	
(8) There shall be no dissent from the ruling of	Total – 16 minutes	
the Speaker in relation to the operation of this	(7) At the conclusion of the discussion no	
Standing Order.	question shall be put.	
(9) A division on any question or quorum call	(8) A division on any question or quorum call	
shall not be permitted during Matters of Public	shall not be permitted during Matters of Public	
Importance.	Importance.	
Debates and Speeches – Maximum Time Limits	Debates and Speeches – Maximum Time Limits	Public Interest Debate (SO 109)

Standing Order	Current sessional order	New sessional order
85. The following maximum time limits shall	That, during the current session, unless	<mark>Mover – 7 minutes</mark>
apply for debates and speeches:	otherwise ordered, Standing Order 85 be	<mark>Six other Members – 5 minutes</mark>
	amended in part as follows:	Reply – 3 minutes
Motion Accorded Priority (SO 109)		
Mover - 7 minutes	Motion Accorded Priority (SO 109)	Motion Accorded Priority (SO 109)
Member next speaking - 7 minutes	Statement establishing priority - 3 minutes	<mark>Statement establishing priority – 3 minutes</mark>
Other Members (limited	Debate:	<mark>Debate:</mark>
to two) - 5 minutes	Mover - 5 minutes	<mark>Mover - 5 minutes</mark>
Reply - 5 minutes	Member next speaking - 5 minutes	<mark>Member next speaking – 5 minutes</mark>
	Two other Members - 3 minutes each	<mark>Two other Members - 3 minutes each</mark>
Matters of Public Importance (SO 110)	Reply - 3 minutes	Reply - 3 minutes
Mover - 7 minutes		
Member next speaking - 7 minutes	Matters of Public Importance (SO 110)	Matters of Public Importance (SO 110)
One other Member - 5 minutes	Mover - 5 minutes	<mark>Mover - 5 minutes</mark>
Reply - 5 minutes	Member next speaking - 5 minutes	<mark>Member next speaking – 5 minutes</mark>
	One other Member - 3 minutes	<mark>One other Member - 3 minutes</mark>
Re-ordering General Business (SO 106)	Reply - 3 minutes	<mark>Reply – 3 minutes</mark>
Member in charge of the bill		
or notice of motion - 5 minutes	Re-ordering General Business (SO 106)	Re-ordering General Business (SO 106)
One other Member - 5 minutes	Member in charge of the bill or notice of	Member in charge of the bill or notice of
	motion– 3 minutes	<mark>motion</mark> — 3 minutes
	One other Member – 3 minutes	One other Member – 3 minutes

Petitions

Standing Order	Current sessional order	New sessional order
N/A	Discussion on petitions signed by 10,000 or	Discussion Debate on petitions signed by
	more persons	10,000 or more persons
	125A.	125A.

Standing Order	Current sessional order	New sessional order
	(1) The subject of every petition	(1) The subject of every petition
	received by the House and certified	received by the House and certified
	by a Member and announced by the	by a Member and announced by the
	Speaker as having been signed by	Speaker as having been signed by
	10,000 or more persons, shall be	10,000 or more persons, shall be
	automatically set down as an Order	automatically set down as an Order
	of the Day for discussion on a future	of the Day <mark>"That the House take</mark>
	day.	note of the petition". -for-discussion
	(2) The Order of the Day shall take	<mark>on a future day</mark> .
	place at 4.30 p.m. on the Thursday	(2) The Order of the Day shall take
	of the next sitting week.	place at 4.30p.m. 4.00 p.m. on the
	(3) Any further petitions received	Thursday of the next sitting week.
	before the first Order of the Day is	(3) Any further petitions received
	disposed of shall be set down on	before the first Order of the Day is
	succeeding Thursdays in the order in	disposed of shall be set down on
	which they are presented.	succeeding Thursdays in the order in
	(4) The following time limits shall apply:	which they are presented.
	First speaker – 5 minutes	(4) The following time limits shall apply:
	Member next speaking – 5 minutes	First speaker – 5 minutes
	Two other Members – 3 minutes	<mark>Four other Members – 5 minutes</mark>
	Total – 16 minutes	Response by Minister– 3 minutes
	(5) If a Member does not seek the call	<mark>First speaker in reply – 2 minutes</mark>
	when the Order of the Day is called	<mark>Total – 30 minutes</mark>
	on, the Order of the Day will lapse.	(5) If a Member does not seek the call
	(6) The Order of the Day cannot be	when the Order of the Day is called
	amended and at the conclusion of	on, the Order of the Day will lapse.
	the discussion no question shall be	(6) The Order of the Day cannot be
	put.	amended and at the conclusion of

Standing Order	Current sessional order	New sessional order
	(7) A division on any question or	the discussion no question shall be
	quorum call shall not be permitted	<mark>put.</mark>
	during discussion of the Order of	(7) <mark>A division on any question or</mark>
	the Day.	quorum call shall not be permitted
		<mark>during discussion of the Order of</mark>
		<mark>the Day.</mark>
	Maximum time limits for debates and	Maximum time limits for debates and
N/A	speeches	speeches
	85. The following maximum time limits shall	85. The following maximum time limits shall
	apply for debates and speeches:	apply for debates and speeches:
	Petitions signed by 10,000 or more	Petitions signed by 10,000 or more
	<u>persons (</u> SO 125A)	<u>persons (</u> SO 125A)
	First speaker – 5 minutes	First speaker – 5 minutes
	Member next speaking – 5 minutes	<mark>Member next speaking – 5 minutes</mark>
	Two other Members – 3 minutes each	<mark>Four other Members – 5 minutes each</mark>
	Total – 16 minutes	<mark>Minister in reply – 3 minutes</mark>
		<mark>First speaker in reply – 2 minutes</mark>
		Total – <mark>30 minutes</mark>

Maintaining Order - stopping the clock

Standing Order	Current sessional order	New sessional order
Question Time	N/A	Delete 131 (4).
131. The procedure for Question Time is as follows: ***		131. The procedure for Question Time is as follows:
(4) The Speaker has discretion at any time during a Minister's answer to order that the timing clock be paused.		(4) The Speaker has discretion at any time during a Minister's answer to order that the timing clock be paused.
		Insert SO 49A. The Speaker has discretion at any time to pause the timing clock to maintain order in the House.

Appendix One – Extracts from Minutes

Minutes of Proceedings of the Standing Orders and Procedure Committee Meeting No. 1 (57th Parliament)

4.30 pm, Thursday 9 May 2019 Speaker's Dining Room, Parliament House

Members present:

The Hon. Jonathan O'Dea MP, Speaker (Chair)

Ms Steph Cooke MP Mr Nick Lalich MP Mr Greg Piper MP Mr Paul Lynch MP Mr Adam Crouch MP Mr Mark Coure MP Mr Lee Evans MP The Hon. Andrew Constance MP

Officers in attendance:

Ms Helen Minnican, Clerk Ms Carly Maxwell, Clerk-Assistant, Table Mr Jonathan Elliott, Director – Table and Chamber Services Mr Simon Johnston, Director – Procedural Research and Protocol

The Chair opened the meeting at 4.35 pm.

1. Authorisation for other persons to attend the meeting.

Pursuant to Standing Order 295(1) it was agreed that Mr Angus McKenzie-Wills and Mr Paul Blanch be authorised to attend the meeting.

2. Apologies

Mr Michael Daley MP, Hon. Leslie Williams MP

3. Consideration of correspondence from the Premier received 6 May 2019

The Chair spoke to the correspondence, noting it had been previously circulated. Discussion ensued. The Committee agreed to undertake a review of the practices and procedures of the Legislative Assembly that would include the issues raised in the correspondence from the Premier and allow consideration of the modernisation and reform of Legislative Assembly practices and procedures, and the operation of the House and its committees.

I. Review process

The Committee agreed that correspondence be sent to all Legislative Assembly members advising them of the current inquiry and inviting them to contribute

their suggestions for measures to modernise and improve the function and efficiency of the Legislative Assembly, including through a review of the Standing and Sessional Orders, the routine of business and the role of committees.

The correspondence will request that suggestions be provided to a member of the Standing Orders and Procedure Committee, with Committee members collating suggestions received and providing them to the secretariat of the Committee by Wednesday 22 May 2019 for consideration at a meeting on Monday 27 May 2019.

Following the meeting on Monday 27 May 2019, items will be identified for the development of specific proposals to be considered at a subsequent meeting, with the intention of reporting to the House on or before 30 June 2019.

4. General Business

There being no further business, the Committee adjourned at 4.50 pm.

5. Next meeting

Monday 27 May, 10.30 am to 12.30 pm, Speaker's Dining Room.

Minutes of Proceedings of the Standing Orders and Procedure Committee Meeting No. 2 (57th Parliament)

10.30 am, Monday 27 May 2019 Speaker's Dining Room, Parliament House

Members present:

The Hon. Jonathan O'Dea MP, Speaker (Chair)

Ms Steph Cooke MP Mr Greg Piper MP Mr Paul Lynch MP Mr Mark Coure MP Mr Lee Evans MP The Hon. Andrew Constance MP Mr Michael Daley MP Mr Adam Crouch MP (via teleconference) Mrs Leslie Williams MP (via teleconference)

Officers in attendance:

Ms Helen Minnican, Clerk Ms Carly Maxwell, Clerk-Assistant, Table Mr Jonathan Elliott, Director – Table and Chamber Services Mr Simon Johnston, Director – Procedural Research and Protocol

The Chair opened the meeting at 10.30 am.

1. Authorisation for other persons to attend the meeting.

Pursuant to Standing Order 295(1) it was agreed, on the motion of Mr Piper, seconded Mr Constance, that Mr Angus McKenzie-Wills, Ms Georgia Luk and Ms Rebecca Cartwright be authorised to attend the meeting.

2. Apologies

Mr Nick Lalich MP.

3. Inquiry – Modernisation and reform of Legislative Assembly practices and procedures, and the operation of the House and its committees

The Committee noted the submissions provided:

- 1. Speaker
- 2. Leader of the House
- 3. Shadow Leader of the House
- 4. Mr Greg Piper
- 5. Mrs Williams/Ms Felicity Wilson

The Committee considered the following issues and agreed to consider options for changes at its next meeting:

- 1. Changes to the routine of business
- 2. Changes to Question Time
- 3. Changes to Community Recognition Statements
- 4. Changes to voting processes
- 5. Changes to petitions (e-petitions)
- 6. Committees
- 7. Consideration of legislation
- 8. Administrative arrangements
- 9. Ethics training for Members

The Committee agreed that at its next meeting the following issues not discussed at this meeting would be considered:

1. Changes to the Motion Accorded Priority, Matter of Public Importance and Re-ordering of General Business

4. Review of Sessional Orders

Speaker noted that the overall review of the sessional orders would be considered at a later date.

5. General Business

There being no further business, the Committee adjourned at 12.30pm.

6. Next meeting

Wednesday 5 June 9am to 10am, Speaker's Dining Room.

Minutes of Proceedings of the Standing Orders and Procedure Committee Meeting No. 3 (57th Parliament) 9.00 am, Wednesday 5 June 2019 McKell Room, Parliament House

Members present:

The Hon. Jonathan O'Dea MP, Speaker (Chair)

Mr Greg Piper MP Mr Paul Lynch MP Mr Mark Coure MP Mr Lee Evans MP The Hon. Andrew Constance MP Mr Michael Daley MP Mr Adam Crouch MP Mrs Leslie Williams MP

Officers in attendance:

Ms Helen Minnican, Clerk Ms Carly Maxwell, Clerk-Assistant, Table

The Chair opened the meeting at 9.03 am.

1. Authorisation for other persons to attend the meeting.

Pursuant to Standing Order 295(1) it was agreed, on the motion of Mr Crouch, seconded Mr Evans, that Mr Angus McKenzie-Wills, Mr Paul Blanch and Ms Rebecca Cartwright be authorised to attend the meeting.

2. Apologies

Ms Steph Cooke MP and Mr Nick Lalich MP.

3. Inquiry – Modernisation and reform of Legislative Assembly practices and procedures, and the operation of the House and its committees

The Committee considered the following matters and discussed options for reform:

- Routine of business
- Question Time
- Motion Accorded Priority
- Community Recognition Statements
- Voting processes
- Petitions
- Committees
- Private Members' Bills
- Administrative changes
- Ethics training.

The Committee agreed to further consider these matters at the next meeting.

4. Review of Sessional Orders

Speaker noted that the overall review of the sessional orders would be considered at a later date.

5. General Business

There being no further business, the Committee adjourned at 10.00 am.

6. Next meeting

Wednesday 12 June 11am to 12pm.

Minutes of Proceedings of the Standing Orders and Procedure Committee Meeting No. 4 (57th Parliament)

11.00 am, Wednesday 12 June 2019 Speaker's Dining Room, Parliament House

Members present:

The Hon. Jonathan O'Dea MP, Speaker (Chair)

Mr Greg Piper MP Mr Paul Lynch MP Mr Lee Evans MP The Hon. Andrew Constance MP Mr Michael Daley MP Mr Adam Crouch MP (via teleconference)

Officers in attendance:

Ms Helen Minnican, Clerk Ms Carly Maxwell, Clerk-Assistant, Table Mr Simon Johnston, Director, Procedural Research and Protocol

The Chair opened the meeting at 11.02 am.

1. Authorisation for other persons to attend the meeting.

Pursuant to Standing Order 295(1) it was agreed, on the motion of Mr Crouch, seconded Mr Evans, that:

- Mr Angus McKenzie-Wills, Ms Ellie Lang, Ms Georgia Luk, and Ms Rebecca Cartwright be authorised to attend the meeting
- a representative of the Office of the Speaker, the Office of the Leader of the House, the Office of the Government Whip be authorised to attend any future meeting of the Committee for the duration of the current inquiry.

2. Apologies

Ms Steph Cooke MP, Mr Mark Coure MP, Mrs Leslie Williams MP, Mr Nick Lalich MP.

3. Minutes of previous meeting

Agreed, on the motion of Mr Constance, seconded Mr Piper, that the minutes of the previous meeting be adopted.

4. Inquiry – Modernisation and reform of Legislative Assembly practices and procedures, and the operation of the House and its committees

The Committee considered the following matters and discussed options for reform:

- Routine of business, including time limits for items of business
- Question Time
- Motion Accorded Priority/Matter of Public Importance/Re-ordering of General Business Notices of Motions
- E-petitions
- Proxy voting.

The Committee agreed to further consider these matters at the next meeting.

After discussion, the Speaker noted his intention to advise the House after the winter break that during divisions the chamber seating arrangements would be changed such that all members seated to the left of the Speaker are counted for the Noes; members seated to the right counted for the Ayes.

5. Response to correspondence from the Premier

The Committee discussed the response to the Premier's correspondence, agreeing that the Committee would write to the Premier outlining the proposed reforms by 30 June 2019, with a final report containing detail required for the implementation of the reforms to be tabled at a later date.

6. General Business

There being no further business, the Committee adjourned at 12.10 pm.

7. Next meeting

Wednesday 19 June 9.30 -10.00 am.

Minutes of Proceedings of the Standing Orders and Procedure Committee Meeting No. 5 (57th Parliament)

9.30 am, Wednesday 19 June 2019 McKell Room, Parliament House

Members present:

The Hon. Jonathan O'Dea MP, Speaker (Chair) Mr Greg Piper MP Mr Paul Lynch MP The Hon. Andrew Constance MP Mr Michael Daley MP Mr Adam Crouch MP Ms Steph Cooke MP Mrs Leslie Williams MP Mr Lee Evans MP Mr Nick Lalich MP

Officers in attendance:

Ms Helen Minnican, Clerk Ms Carly Maxwell, Clerk-Assistant, Table Mr Simon Johnston, Director, Procedural Research and Protocol

Other attendees (by previous resolution of the Committee)

Ellie Laing, Office of the Speaker Angus McKenzie-Wills, Office of the Leader of the House Rebecca Cartwright, Office of the Government Whip

The Chair opened the meeting at 9.32 am.

1. Apologies

Mr Mark Coure MP

2. Minutes of previous meeting

Agreed, on the motion of Mr Piper, seconded Mr Crouch, that the minutes of the previous meeting be adopted.

Agreed, on the motion of Mr Lynch, seconded Mr Piper, that the minutes of meetings 1 and 2 be adopted.

3. Inquiry – Modernisation and reform of Legislative Assembly practices and procedures, and the operation of the House and its committees

The Committee considered the following matters and discussed options for reform:

- Routine of business, including time limits for items of business
- Question Time
 - Paper circulated by the Clerk for review
 - Comments to Clerk by end of week for consideration at next meeting.
- Petitions
- Committees

The Committee agreed to further consider these matters at the next meeting.

4. General Business

There being no further business, the Committee adjourned at 10.00 am.

5. Next meeting

Wednesday 26 June, 2.15-3pm in the Speaker's Dining Room.

Minutes of Proceedings of the Standing Orders and Procedure Committee Meeting No. 6 (57th Parliament)

2.15 pm, Wednesday 26 June 2019 Speaker's Dining Room, Parliament House

Members present:

The Hon. Jonathan O'Dea MP, Speaker (Chair) Mr Greg Piper MP Mr Paul Lynch MP The Hon. Andrew Constance MP Mr Michael Daley MP (via teleconference) Ms Steph Cooke MP (via teleconference) Mr Nick Lalich MP Mr Mark Coure MP Mr Lee Evans MP

Officers in attendance:

Ms Helen Minnican, Clerk Ms Carly Maxwell, Clerk-Assistant, Table Mr Simon Johnston, Director, Procedural Research and Protocol Mr Jonathan Elliott, Director, Table

Other attendees (by previous resolution of the Committee)

Ellie Laing and Paul Blanch, Office of the Speaker Angus McKenzie-Wills, Office of the Leader of the House Rebecca Cartwright, Office of the Government Whip

The Chair opened the meeting at 2.20 pm.

1. Apologies

Mrs Leslie Williams MP, Mr Adam Crouch MP

2. Minutes of previous meeting

Agreed, on the motion of Mr Piper, seconded Mr Lalich, that the minutes of the previous meeting be adopted.

3. Inquiry – Modernisation and reform of Legislative Assembly practices and procedures, and the operation of the House and its committees

The Committee considered the comments provided by members on the proposed public question (previously circulated). The following matters and options for reform were discussed:

- Petitions
- Committees
- Legislation (non-Government)
- Question Time the public question
- Simplification of language
- Voting procedures
- Community recognition statements

The Committee agreed to consider proposed changes to the Standing and Sessional Orders required to give effect to the issues identified during discussion at the next meeting.

Discussion ensued on a number of other proposed areas of reform, as raised by the Speaker, including:

- A modest allowance for members transitioning out of Parliament, which had unanimous support, and related jurisdictional issues for the Parliamentary Remuneration Tribunal
- Ethics awareness and information for members
- Parliamentary compliance officer for low level complaints and entitlements issues
- The publication by the Independent Commission Against Corruption of statements in relation to adverse findings.

4. Progress reporting

The Committee reviewed draft correspondence from the Chair to the Premier (circulated at 1.23pm on 26 June 2019). The Committee agreed that the Speaker would respond to the Premier's correspondence of 9 May 2019 providing a summary of proposed reforms for comment, as per the attached table.

5. General Business

There being no further business, the Committee adjourned at 3.23 pm.

6. Next meeting

Next meeting Wednesday 24 July at 10am, Speaker's Dining Room.

Unconfirmed Minutes of Proceedings of the Standing Orders and Procedure Committee Meeting No. 7 (57th Parliament)

10.00am, Wednesday 24 July 2019 Speaker's Dining Room, Parliament House

Members present:

The Hon. Jonathan O'Dea MP, Speaker (Chair) Mr Greg Piper MP The Hon. Andrew Constance MP (via teleconference) Ms Steph Cooke MP (via teleconference) Mr Lee Evans MP Mr Adam Crouch MP (via teleconference)

Officers in attendance:

Ms Helen Minnican, Clerk Ms Carly Maxwell, Clerk-Assistant, Table Mr Simon Johnston, Director, Procedural Research and Protocol Mr Jonathan Elliott, Director, Table

Other attendees (by previous resolution of the Committee)

Ellie Laing and Paul Blanch, Office of the Speaker Angus McKenzie-Wills, Office of the Leader of the House Rebecca Cartwright, Office of the Government Whip

Other attendees (by resolution of the Committee)

Mr Ryan Park MP, Leader of Opposition Business Mr James Evans, Office of the Leader of the Opposition

The Chair opened the meeting at 10.00am.

1. Authorisation for other persons to attend the meeting.

Pursuant to Standing Order 295(1) it was agreed, on the motion of Mr Evans, seconded Mr Crouch, that Mr Ryan Park MP and Mr James Evans, Office of the Leader of the Opposition, be authorised to attend the meeting.

The Speaker noted that Mr Ryan Park MP and Ms Anna Watson MP would be replacing Mr Paul Lynch MP and Mr Nick Lalich MP on the Committee as a consequence of their election as Leader of Opposition Business and Opposition Whip respectively, with the change in membership to be formalised by the House.

2. Apologies

Mrs Leslie Williams MP, Mr Michael Daley MP, Mr Nick Lalich MP, Mr Paul Lynch MP and Mr Mark Coure MP.

3. Minutes of previous meeting

Agreed, on the motion of Mr Piper, seconded Mr Evans, that the minutes of the previous meeting be adopted.

4. Inquiry – Modernisation and reform of Legislative Assembly practices and procedures, and the operation of the House and its committees

The Speaker advised the Committee that no response had yet been received from the Premier in relation to the correspondence sent following the previous meeting.

Meeting interrupted at approximately 10.20am by internal alarm. Committee agreed to reconvene at a later date.

5. Next meeting

Next meeting Wednesday 31 July at 4.30pm, Speaker's Dining Room.

Unconfirmed Minutes of Proceedings of the Standing Orders and Procedure Committee Meeting No. 8 (57th Parliament)

4.40pm, Wednesday 31 July 2019 Speaker's Dining Room, Parliament House

Members present:

The Hon. Jonathan O'Dea MP, Speaker (Chair) Mrs Leslie Williams MP Mr Greg Piper MP The Hon. Andrew Constance MP Mr Lee Evans MP Mr Adam Crouch MP Mr Michael Daley MP Mr Ryan Park MP Ms Anna Watson MP Mr Mark Coure MP

Officers in attendance:

Ms Helen Minnican, Clerk Ms Carly Maxwell, Clerk-Assistant, Table Mr Simon Johnston, Director, Procedural Research and Protocol Mr Jonathan Elliott, Director, Table

Other attendees (by previous resolution of the Committee)

Mr Paul Blanch, Office of the Speaker Mr Angus McKenzie-Wills, Office of the Leader of the House Ms Rebecca Cartwright, Office of the Government Whip

Other attendees (by resolution of the Committee)

Mr James Evans, Office of the Leader of the Opposition Ms Ellie Laing, Office of the Speaker

The Chair opened the meeting at 4.40pm.

1. Authorisation for other persons to attend the meeting.

Pursuant to Standing Order 295(1) it was agreed, on the motion of Mr Piper, seconded Mrs Williams, that Mr James Evans, Office of the Leader of the Opposition, and an additional member of the Speaker's staff, be authorised to attend the meeting.

2. Apologies

Ms Steph Cooke MP.

3. Committee membership

The Speaker reported changes in membership of the Committee as recorded in the *Votes* and *Proceedings, no. 13 Tuesday 30 July 2019, entry 25*.

Mr Ryan Park MP and Ms Anna Watson MP appointed to serve on the Committee in place of Mr Paul Lynch MP and Mr Nick Lalich MP, discharged.

4. Inquiry – Modernisation and reform of Legislative Assembly practices and procedures, and the operation of the House and its committees

The Committee considered the following matters:

- Changes to Question Time
- Voting procedures
- Petitions
- Public interest debate
- Community recognition statements
- Changes to the routine of business

• Committee reports and responses

The Chair outlined a staged approach to reform, with Stage 1 reforms being put to the House on Thursday 1 August 2019 in an interim report, with a view to implementation the following sitting week.

In relation to the public interest debate, Mr Daley moved, seconded Ms Watson, that the public interest debate be held immediately after Question Time and not at 5pm as proposed.

Discussion ensued, question put.

The Committee divided.

Mr O'Dea was in the Chair and indicated that he would not be voting unless required to exercise his casting vote.

Ayes: Mr Daley, Ms Watson, Mr Piper Noes: Mr Evans, Mr Coure, Mr Constance, Mrs Williams

Question resolved in the negative.

Resolved, on the motion of Mr Constance, seconded Mr Daley, that the Committee's interim report proposing Stage 1 changes to the standing and sessional orders be tabled in the House on 1 August 2019.

The Committee agreed that a table comprising proposed sessional orders would be circulated to members for comment, and provided that there be no disagreement, the table to be included in the interim report, with the option for the Committee to reconvene if any concerns or issues were raised.

The Committee agreed that the Chair and committee staff be permitted to correct consequential, stylistic, typographical and grammatical errors.

The Leader of the House indicated his intention to move, on Thursday 1 August 2019, for the adoption by the House of the Stage 1 reforms to sessional orders.

5. General Business

There being no further business, the Committee adjourned at 5:40pm.

6. Next meeting

Next meeting 6pm Tuesday 20 August 2019, Speaker's Dining Room.